

# 1 **Data collection and mapping- principles, processes and application in marine spatial planning**

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## 5 **Abstract**

6 Marine spatial planning (MSP) is increasingly being used as a mechanism to manage the marine  
7 environment. Human activities can impact biophysical ecosystem features, reducing resilience and  
8 potentially impacting ecosystem services, which can affect the environmental, socio-economic and  
9 cultural benefits derived by coastal communities. Central to MSP is the collection and collation of  
10 baseline data on biophysical ecosystem features and ecosystem services to inform decision making  
11 and target management measures. The data collection process should be a structured, transparent  
12 process to ensure adequate data and metadata collation to enable it to be effectively used in MSP.  
13 This data should be subject to stakeholder consultation, producing quality assured information and  
14 mapping. The resources required to undertake data collection should not be underestimated.  
15 Recognition should be given to the limits of knowledge of the marine environment and its  
16 complexity. Planners and developers should exercise caution when using and interpreting the results  
17 of mapping outputs.

## 18 19 **Highlights:**

- 20 • Data collection and collection is integral to marine spatial planning and includes  
21 environmental, socio-economic and cultural data
- 22 • This paper highlights several necessary steps to ensure that data collection process is a  
23 structured and transparent process
- 24 • Data and mapping should be subject to stakeholder consultation to ensure accurate  
25 interpretation
- 26 • Data and mapping is likely to require significant investment of resources

## 27 28 **Keywords:**

29 Marine spatial planning, coastal zone management, data, stakeholder engagement, ecosystem  
30 approach, management, mapping

## 31 32 **1. Introduction**

33 As increasing demands are placed on marine ecosystems the effectiveness of the current sectoral  
34 approach to management has been brought into question [1,2]. The place based nature of  
35 ecosystems together with the temporal and spatial nature of human activities point towards a need  
36 to manage marine areas from a spatial and temporal perspective [3,4]. Marine spatial planning  
37 (MSP) is increasingly being recognised as an important tool for the sustainable management of  
38 marine ecosystems [5]. Whilst several definitions exist for MSP UNESCO defines it as ‘a public  
39 process of analysing and allocating the spatial and temporal distribution of human activities in  
40 marine areas to achieve ecological, economic, and social objectives that usually have been specified  
41 through a political process’ [6]. MSP has been developed across the globe at a variety of spatial  
42 scales and administrative areas, from country-wide plans e.g. Scotland [7], Belgium, [8], Portugal [9]

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43 to regional or local plans e.g. Shetland Islands- UK [10], Dorset- UK [11], British Columbia- Canada  
44 [12].

45

46 A key component of ecosystem based management, and hence MSP, is to map biophysical  
47 conditions, and human uses of the ocean [3,13]. These human uses that are derived from the marine  
48 environment's ability to provide ecosystem goods and services can include both tangible and  
49 intangible benefits for sustaining and fulfilling human life [14]. The Millennium Ecosystem  
50 Assessment (MA) framework distinguishes four categories of ecosystem services: supporting  
51 services, provisioning services, regulating services, and cultural services [15].

52

53 The process of mapping requires the identification, collection and collation of available data on  
54 ecosystem services, as well as known significant biophysical elements or 'features' of the ecosystems  
55 from which these services are derived. Mapping can help to visualise competing demands and assess  
56 the implications of new uses or new management measures on both the environment and on  
57 existing users. It can be used to identify and test future sea use scenarios, helping to anticipate  
58 potential future opportunities, conflicts or compatibilities for the area and can guide proactive  
59 decision making [6].

60

61 The range of data available and its accuracy has the potential to influence how it is mapped,  
62 interpreted and subsequently used to develop spatial strategies within MSP. Ensuring the data  
63 collection processes is undertaken systematically and transparently, and understanding data  
64 limitations is an important consideration prior to mapping. Mapping is an important component of  
65 MSP, helping to inform management scenarios, and guide policy development. Understanding the  
66 limitations and resources required for these processes is important for marine planners, to help ensure  
67 that adequate financial and human resources are in place to ensure that MSP aspirations can be  
68 met.

69

## 70 **2. Data collection principles and processes in MSP**

71 Scenario mapping and the development of marine spatial plans is not possible without the collection  
72 and collation of spatial data, herein termed 'data collection'. Given its importance to MSP it is  
73 important that collected data uses reflect, as far as possible, the current state and use of the marine  
74 environment. UNESCO [6] proposed a systematic process for the development of marine spatial  
75 plans, which could be considered similar to those undertaken in risk management.

76

77 Data collection and mapping is undertaken in parallel to policy development as part of the MSP  
78 process. A systematic seven step cyclical process is proposed, Fig.1, which complements the  
79 proposed UNESCO approach [6] to overarching MSP development. Stakeholder engagement is  
80 considered to be intrinsic to MSP [16] and should be initiated from the start of the process [17]. It is  
81 important that the views of all stakeholders are considered and that none are neglected or  
82 presumed [18], and can be considered important throughout all stages of the data gathering and  
83 mapping process.

84

85 <suggested place marker for Fig. 1>

86

### 87 2.1 Step 1 - Establishing the ecosystem context

88 Establishing the area that will fall within the governance of a marine spatial plan is likely to be an  
89 early procedural step of a plan's development [6]. However, the administrative boundaries of many  
90 plans will be smaller than the ecosystem area [19]. Marine features and activities may also be  
91 impacted by activities upstream (e.g. agricultural runoff) and downstream (e.g. open ocean) from  
92 the marine management area [6]. In addition, some ecosystem services may be gained in different  
93 spatial location to the ecosystem feature. For example, coastal tourism and recreation such as  
94 walking routes and shore-based wildlife watching may be reliant upon the marine ecosystem  
95 although they take place on the land. Therefore in some instances the landward and seaward extent  
96 of relevant data collection may be greater than the plan area [6]. Establishing the ecosystem context  
97 of the plan is likely to require stakeholder engagement to ensure that the area is sufficiently large to  
98 include all relevant components but not too large that the process overlaps excessively with other  
99 jurisdictions or is overly burdensome.

100

### 101 2.2 Step 2 - Identification of biophysical ecosystem features and services

102 The identification of biophysical ecosystem features and services allows the identification of the  
103 types of data and information that can support the MSP process. Stakeholder engagement can help  
104 to ensure that no biophysical features or services are excluded.

105

106 Whilst it is unlikely that all biophysical features of an ecosystem will be known, some species and  
107 habitats are considered more important than others in maintaining the function and resilience of  
108 marine ecosystems [3]. The Convention on Biological Biodiversity identifies seven criteria for  
109 ecological or biological significance, Table 1. In Europe legal protection is afforded to a range of  
110 environmental features through legislation such as the Habitats Directive, which focus on a variety  
111 of key habitats; especially those produced by structure-forming organisms, and the maintenance of  
112 adequate populations of apex predators [3]. Identification and the recording of known ecosystem  
113 components may include: coastal habitats, e.g. salt marshes and sand dunes; benthic species and  
114 habitats, e.g. reefs and beds; commercial species spawning areas; apex predators e.g. marine  
115 mammals, sharks and seabirds. The ecosystem services are likely to include socio-economic uses  
116 such as shipping, fisheries, aquaculture and tourism; and cultural services such as recreation,  
117 aesthetic and cultural heritage [6]. The relative importance of each will vary between regions.

118

119 <suggested place marker Table 1>

120

### 121 2.3 Step 3- Analysing and evaluating data

122 MSP requires a mix of spatial and non-spatial data on biological, physical, chemical, social, economic  
123 and cultural topics; which will require significant stakeholder engagement to identify available data  
124 and information [20]. Data on environmental conditions and socio-economic uses are regularly  
125 collected by a variety of government agencies, industry (companies, trade and governing bodies),  
126 charities, environmental groups and research institutes in response to a plethora of national and  
127 international obligations. Information on cultural uses such as locations of cultural heritage, tourist  
128 assets and recreational use may be collected by public bodies, businesses, sport governing bodies  
129 and clubs. Sea users are also a potentially important source of information [21].

130

131 Existing information on the marine environment is dominated by data on environmental conditions  
132 and socio-economic uses. It is likely that there will be less information on cultural ecosystem services

133 (CES) in a plan area. It is therefore likely that some new data collection will be required in plan areas.  
134 Where resources are limited, it is likely that data collection will have to be prioritised. This is likely to  
135 focus on areas where there is little data or where potential conflicts are thought to exist [20].  
136

137 Existing data sets can be used in new analysis approaches, allowing maximum value to be extracted  
138 through 'reuse' or new interpretations [21]. New data collection can also be targeted to enhance  
139 existing data sets, reducing the level of new data collection required. Assessing existing data for  
140 accuracy is likely to be an important step in this process including, highlighting where data sets are  
141 inadequate and where there are data gaps.  
142

143 New data collection and existing data sets will need to meet a range of quality assessment criteria  
144 including:

- 145 • Data ownership
- 146 • Collection granulation
- 147 • Collection purpose
- 148 • Quality and accuracy
- 149 • Non-spatial data and metadata
- 150 • Co-dependency / linkage
- 151 • Influence of outside actors

152  
153 Data ownership:

154 Some data owners or knowledge holders may be more willing to share information if the data  
155 ownership resides with them and they have a level of control over how it is subsequently used and  
156 distributed. This may mean that it will be necessary to gain explicit written agreement as to whether  
157 the data can be made available to third parties and what format this could take (raw data, processed  
158 GIS, PDF/ paper copies only); for what purpose(s) the data can be used for; and whether permission  
159 to use a data should be time limited (e.g. 1 year, 5 years). The data collection process will therefore  
160 require consideration of data ownership, intellectual property rights and copyright.  
161

162 Collection granulation:

163 The level of detail or granulation the data is collected to can influence its suitability for subsequent  
164 use but could also has the potential to affect stakeholder's willingness to share information. For  
165 example, fishermen may be willing to reveal the general location of important fishing areas but may  
166 be hesitant to share exact locations due to commercial sensitivity. However, if data is collected at  
167 too broad a scale it will be challenging to distinguish important areas, making it difficult at a project  
168 level for developers to avoid important features or uses.  
169

170 Quality and accuracy:

171 Formal data confidence or quality assessments are increasingly being used prior to using data in  
172 marine plans and assessment (e.g. [22] and [23]). These assessments include a range of criteria  
173 including:

- 174 - Survey completeness- the completeness of the survey effort, presence of data gaps and how  
175 this influences the accuracy of the data
- 176 - Survey methodology- was the survey methodology suitable to collect the data suitable, and  
177 did it follow 'best practice' procedures

- 178 - Timeliness- when was the data collected, is the data still considered accurate and how
- 179 frequently should the data be reviewed or updated to ensure it reflects current use
- 180 - Data collection accuracy- what level of granulation or spatial accuracy was the original data
- 181 collected to
- 182 - Who collected the data, will this influence confidence in the data collected
- 183 - Was the data validated through an accredited process, expert or by a third party
- 184 - Should the data be ground-truthed or subject to further validation checks
- 185 - Should caveats be explicitly included identifying any limitations in the data quality, accuracy
- 186 and extent

187

188 Collection Purpose:

189 Who collected the data and for what purpose has the potential to influence its suitability for re-use.

190 Data sets may be collected under a number of assumptions or caveats that were considered  
191 acceptable for the purpose for which the data was collected, however this may render the data  
192 unsuitable for re-use (ethically and accuracy).

193

194 Non-spatial data and metadata:

195 Many data sets are likely to have non-spatial data and information associated with them. The  
196 collection and recording of this information, and its subsequent inclusion with the data set, can  
197 allow greater use and understanding, otherwise data may remain underused [6]. This non-spatial  
198 data can provide a range of information including temporal components that would be difficult to  
199 show in a static map. Data that could be gathered includes:

- 200 - Details of spatial and temporal use e.g. seasonal nesting areas for birds or fishing grounds
- 201 - Data collection methods, including who collected the data, and from whom (data source)
- 202 and for what purpose

203

204 International data standards have been developed to ensure metadata is collected to a consistent  
205 standard, such as ISO and INSPIRE standards. Metadata is also normally gathered includes:

- 206 - Data contact- who should data users contact for further information e.g. government
- 207 agency, trade body
- 208 - Copyright/ IPR information
- 209 - Scale accuracy
- 210 - Confidence levels
- 211 - Any additional metadata specific to the data type to conform to national and international
- 212 standards

213

214 Co-dependency/ linkage:

215 The resilience of biophysical ecosystem features or services may be dependent on a number of  
216 different features or activities. For example a seal is dependent on both an area to forage and an  
217 area to haul out; fishermen may be dependent on a fishing ground and safe access to a port; and the  
218 enjoyment or use of a coast line for cultural purposes may be dependent on access as well as  
219 qualities such as aesthetic value and tranquillity.

220

221 A marine use or biophysical ecosystem features resilience could also be reliant on a number of  
222 different areas which offer the same resource. For example cetaceans normal rely upon more than

223 one foraging area; fishermen may need to access a range of fishing grounds that are used in  
224 different weather condition or seasons. The reliance on one or more areas or factors could be  
225 termed 'co-dependence' or 'linkage', and where possible, should be included within associated  
226 information sets such as the attribute data or metadata, as well as data caveats and mapping  
227 outputs.

228

229 Influence of outside actors:

230 The distribution of an activity or feature may be influenced by outside actors, for example fisheries  
231 distribution could already be influenced by legislation and weather conditions [24]; cultural uses  
232 may have already been altered or eroded through unsympathetic development. It is important to  
233 understand how these factors have shaped current use as it may influence how they can adapt to  
234 new pressures. Information on outside actors and their influences should be gathered and collected  
235 as part of the data collection process.

236

#### 237 2.4 Step 4- Evaluate future use of the marine environment through scenario mapping

238 Within the MSP process data can be used to evaluate current and future uses of the marine  
239 environment by identifying high value areas, assessing interaction between activities, assessing  
240 cumulative impacts or pressures, as a decision-support tool to assess development (both by the  
241 developer and planner) and investigate trade-offs [25]. There are now a number of decision-support  
242 tools available to marine planners and developers [26]. Decision-support tools are used to assess  
243 interactions, cumulative effects and to assist in the assessment of development proposals [26]. The  
244 information and data collected within the MSP process can also be used to plan future spatial use of  
245 the environment through spatial sea use scenario mapping and can guide proactive decision making,  
246 determining the future development of the plan area and in selecting the management measure  
247 needed to achieve the plans aims and objectives [6].

248

#### 249 2.5 Step 5- Publish spatial data and mapping for consultation

250 The presentation format can affect how easily spatial information is understand both by users and  
251 by those with a management remit [27]. Publishing data and mapping in a variety of formats can  
252 influence data accessible, visualisation and allow for feedback and improvement [20]. Data  
253 presentation can include static paper format or electronic formats using mapping software such as  
254 GIS which can utilise both specialist software as well as free internet-based tools Public consultation  
255 may highlight ecosystem goods and services that were not identified through initial stakeholder  
256 engagement, will raise the profile of the plan data, help to refine or reconsider accuracy and  
257 increase buy-in.

258

259 How data is collected and then the subsequent cartographical methods employed to present the  
260 data has the potential to influence how information is used and interpreted [28]. This includes:

- 261 - The level of detail that the data is presented in (granulation)
- 262 - The presentation of the data as intensity or presence/ absence
- 263 - The use and choice of colour within mapping outputs
- 264 - Restrictions in the way the data are presented for example sensitive species locations may  
265 be buffered to hide the exact location of the feature

266

267 These factors may need be considered in conjunction with stakeholders to ensure that the data  
268 owner(s) / knowledge holder(s) are happy with the presentation method / mapping outputs and that  
269 the mapping methodology has not unintentionally introduced perceived bias or inaccuracy.  
270

271 Some marine spatial plans have chosen to make their plan data and mapping outputs available to  
272 download in GIS format from a central point (e.g. in British Colombia and Shetland MSP [12, 23]. An  
273 alternative approach could require users to access data directly from the original data provider. The  
274 latter option offers the advantage that as the data owner/ originator updates or expands their data  
275 sets, users will be directed to their latest data sets. In addition if the data is inaccurate or found to  
276 include errors the responsibility would remain with the data owner. However, by not holding the  
277 data centrally, users will have to access data from multiple sources which could be time consuming.  
278 In addition the original data may not be available in as wide a range of formats as the marine spatial  
279 plan, potentially reducing access for some user groups.  
280

## 281 2.6 Step 6- Plan Adoption

282 Once the marine spatial plan is adopted, monitoring and reviewing the use of the plan is normally  
283 initiated to help to determine how the plan and data is being used [6]. Monitoring of the use of  
284 spatial data can include how frequently it is requested or remotely accessed by users and how  
285 frequently data is cited in environmental impact assessments and other documentation [10].  
286

## 287 2.7 Step 7- Review

288 On average marine spatial plans have a review period of 2-7 years [21]. The time frame for data  
289 review may be required to occur more frequently than the overall policy framework. Both the  
290 human uses and knowledge of the marine environment may change frequently and if the data  
291 within a plan is not regularly reviewed then the plan runs the risk of presenting misleading  
292 information, particularly if it is to be used to guide the siting of a new development. Some spatial  
293 plans have committed to updating known data sets outside of the review period [23].  
294

## 295 **3. Application of data in MSP**

296 Within MSP spatial and non-spatial data are central to understanding our ecosystems and the goods  
297 and services they provide. As the policy framework of a marine spatial plan is developed it will be  
298 guided by the growing understanding of the marine environment and its uses, which places are most  
299 important to conserve and which places are compatible with development [6]. Policy development  
300 without considering all available baseline data, risks overlooking key ecosystem features and  
301 services which would lead to the failure of the plan to adopt the ecosystem approach to  
302 management.  
303

304 Decision support tools can help to evaluate current and future uses of the marine environment. As  
305 identified in section 2.4, this normally includes identifying high value areas, assessing interaction  
306 between activities, assessing cumulative impacts or pressures, and tools to assess new development  
307 (both by the developer and planner) and investigate trade-offs.  
308

### 309 3.1 Identification of high value areas and interactions

310 Mapping the spatial distribution of biophysical ecosystem features and services can help to identify  
311 areas which are currently providing the greatest environmental, socio-economic or cultural

312 provisioning role. This can help in prioritising protection of these areas against pressures which could  
313 result in a loss of these services.

314

315 This information can also be used to assess interactions between activities (user-user conflict) and  
316 activities and the environment (user-environment conflict) [21]. Decision-support tools have been  
317 used in a number of marine spatial plans to show areas of relative constraint [29], relative  
318 importance [12] and areas of high sensitivity [30].

319

320 Spatial data and mapping can also be used to develop management strategies, including sectoral  
321 policy development and potentially establish zoning [26]. Zoning was utilised in the Belgium MSP [8]  
322 and sectoral specific guidance has been developed for the marine renewable energy industry in  
323 Scotland, to develop both national guidance [31] and regional guidance [29].

324

325 Biophysical features can also be considered of high value for reasons other than direct socio-  
326 economic or cultural benefit. As previously highlighted the Convention on Biological Biodiversity  
327 (CBB) gives criteria for defining biophysical significant areas, Table 1. The identification and  
328 protection of important biophysical features is an obligation for most countries under a range of  
329 national and international laws and conventions including those under the CBB. The identification of  
330 these areas can lead to the establishment of voluntary and statutory management measures,  
331 including the establishment of Marine Protected Areas (MPAs).

332

### 333 3.2 Assessing cumulative pressures on biophysical ecosystem features or on their services

334 Cumulative effects or impacts are the result of the combined effect of multiple activities over space  
335 and time [32]. Knowledge of existing marine activities and regulatory measures can be used to  
336 assess potential cumulative pressures on biophysical ecosystem features and services. There are a  
337 number of ways that human activities can interact resulting in: no cumulative impact, accumulative  
338 impacts, or fully additive impact; however most assessment tools can only consider additive  
339 interactions of human pressures [26].

340

341 Whilst most cumulative impact assessments have focused upon cumulative pressures on ecosystem  
342 biophysical features rather than on the ecosystem services, both can be impacted by multiple  
343 pressures. For example, cetaceans could be under pressure from marine noise and loss of foraging  
344 habitat due to development; fisheries could be under pressure from loss of grounds due to  
345 developments and conservation measures.

346

347 Decision-support tools can be used to identify the pressures that are currently being exerted on  
348 biophysical ecosystem features and services and to determine the potential additional pressures of  
349 further developments. Cumulative impact assessments have been undertaken on a range of scales,  
350 from global [33] to regional [34, 35, 36]. Examples of cumulative pressure assessment on socio-  
351 economic and cultural services are limited; however [37] identifies the need to record multiple and  
352 historic pressures that effect socio-economic activities such as fishing opportunity.

353

### 354 3.3 Guiding the siting of new marine developments and the assessment of impacts

355 Knowledge of existing high value biophysical ecosystem features and ecosystem services can help  
356 guide the placement of development. It can also help to assess likely spatial interactions between



357 users, help to reduce potential conflicts and determine what mitigation measures should be  
358 implemented. A recent review of a regional marine spatial plan indicated that developers find the  
359 provisioning of spatial data useful in the site selection process [10], potentially reducing both user-  
360 user and user-environment conflicts.

361

362 The development of decision-support tools has the potential to assist decision-makers by allowing  
363 them to assess different development scenarios and to forecast the implications of development  
364 decisions, allowing more informed decision-making [26]. However, the confidence in these outputs  
365 will depend on quality of the baseline data and their ability to understand and predict complex  
366 interactions.

367

#### 368 **4. Problems with mapping**

369 Our incomplete understanding of the marine environment can be manifested in data sets which do  
370 not fully reflect all spatial and temporal elements of the uses and values associated with marine  
371 features. Data sets may be out of date or may not detail the effects of competition or co-  
372 dependency of outside actors [24, 38]. Whilst data and mapping outputs can offer a useful baseline  
373 for further investigation it is important that the data's limitations and accuracy are fully recognised  
374 before it is used as a decision-support tool in the MSP process or by third parties. In some cases data  
375 sets may only be suitable as baseline information and should not replace marine planner's or user's  
376 obligation to consult with stakeholders or preclude the need to collect new or more detailed data.

377

378 An example of this complexity is examined by [24], who examine the drivers causing fisheries  
379 utilisation. Changes in fishing patterns can be linked to regulation including spatial and non-spatial  
380 measures such as catch limits, rolling closures, zoning and MPAs [37]. They could also be linked to  
381 technological changes or advancements. The socio-economic benefits derived from fisheries  
382 locations at sea will be linked to an onshore community [24]. Whilst efforts can be made to map  
383 activities such as fishing grounds through participatory mapping, as external factors shape user  
384 choices data sets be subject to frequent temporal and spatial changes.

385

386 Biophysical ecosystem features may also show temporal and spatial fluctuations caused by user-  
387 environment impacts, climate change and natural fluctuations (e.g. [39]). Historical records can be  
388 used as a baseline to guide further surveying [40].

389

390 Due to the complexity of the marine environment and temporal fluctuations it is unlikely that our  
391 understanding of the marine environment will ever be complete, regardless of the level of resource  
392 allocated to data collection, mapping and modelling. This incomplete understanding may limit the  
393 potential detail of future planning. Where data sets are limited strategic decision making will be  
394 limited to high level decision making. At a regional level it may be easier to collect more detailed  
395 data to provide fine scale guidance, however it is perhaps unrealistic and unnecessary for this level  
396 of detail to be collected at a national level.

397

398 Where our knowledge or understanding of some uses is stronger than others, mapping outputs have  
399 the potential to create or reinforce bias towards certain types of use. Where there are significant  
400 data gaps and / or the data is out of date then the confidence of any mapping output is reduced.  
401 Projecting an incomplete understanding of the complexity of ecosystems and services into a 2-D

402 map requires a number of assumptions and simplifications [38]. Robust strategies for dealing with  
403 complexity are therefore especially important for marine planners [3].

404

405 Inadequacies in the mapping process have the potential to further exclude certain groups or types of  
406 use from the MSP process. This may be of particular relevance to cultural ecosystem services which  
407 can be under-represented in mapping [24]. Therefore, whilst mapping can be an important tool for  
408 the management of the marine environment care should be taken in its use as a decision-support  
409 tool.

410

411 Whilst traditional views of mapping have assumed the process to be robust, several authors have  
412 argued this is not the case (see [41]). The mapping process has the potential to both create reality as  
413 well as to represent it [38]. Consideration should therefore be given to conscious and unconscious  
414 decisions made in a maps creation [41]).

415

## 416 **5. Resource Implications**

417 The process of identifying biophysical ecosystem features and the services that are derived from  
418 them has significant resource implications, in initial data collection and assessment, mapping,  
419 hosting and maintenance of data sets. The data collection process can be the most time consuming  
420 element of MSP [6]. Failure to allocate sufficient resource has the potential to undermine the MSP  
421 process by inadequately identifying all ecosystem services, inadequately incorporating all  
422 stakeholder views and providing data of a low accuracy. Recent examples of national plans and  
423 regional plans have utilised between 100 and 200 data sources [42, 12, 23].

424

425 Whilst typical policy cycles for review are every 2-7 years [21] uses of the marine environment have  
426 the potential to alter over this time frame, with new uses or changes to existing use. As spatial data  
427 becomes out of date there is the potential for it to misinform marine ecosystem assessments and  
428 the siting of developments.

429

430 In the UK it has estimated that to provide spatial data for MSP it will cost approximately £10,000 per  
431 region [43]. This however, seems inconsistent with the scale of the mapping exercise that has been  
432 undertaken within marine regions across the globe. Whilst information does exist that can be used  
433 in MSP this data will have to be collated from numerous sources, subject to a validation process, and  
434 data gaps identified. Where data gaps exist efforts will need to be made to collect new data. This is  
435 of particular relevance to cultural ecosystem services, which are likely to have the fewest number of  
436 associated data sets.

437

438 Failure to adequately consider all uses of the marine environment has the potential to isolate  
439 particular user groups, fail to address potential conflicts, lead to the degradation of the marine  
440 environment and to misdirect development. Whilst data collection is an integral part of marine  
441 spatial planning, it may not be feasible or desirable to delay starting MSP until all data is collected  
442 [6].

443

444 MSP is a continuous activity and will to generate information at various points in time. As greater  
445 knowledge of the marine environment is gained, scenario mapping can be updated and policies

446 refined to reflect this changing level of knowledge i.e., MSP should include adaptive management  
447 [6].

448

## 449 **6. Conclusions**

450 The identification and mapping of marine and coastal features and services, incorporating data on  
451 environmental, cultural and socio-economic uses and values is a key component of MSP.

452 Stakeholder engagement and consultation can help to identify information on the spatial extents of  
453 biophysical ecosystem features and services, producing quality assured data which can be used as a  
454 baseline within the marine planning process. Baseline data can help decision makers understand the  
455 benefits or ecosystem services currently being derived from the marine environment. The collection  
456 of non-spatial data and metadata allows qualities that may be difficult to represent in a map format  
457 to be included with data sets e.g. temporal variability. This additional data can allow for the  
458 assessment of the data quality and also allow for multiple uses of the data sets.

459

460 Development can impact biophysical ecosystem features, reducing resilience and potentially  
461 impacting ecosystem goods and services, reducing the socio-economic and cultural benefits derived  
462 by coastal communities. Decision-support tools can help marine planners to understand these  
463 impacts and can be used in the implementation of management measures in the marine consenting  
464 process and in planning future use of the marine environment.

465

466 It is likely that marine planners will need to exercise caution when undertaking and interpreting the  
467 outputs of mapping processes. Recognition will need to be given to the limits of our knowledge of  
468 the marine environment and its complexity when making policy decisions. The resources needed to  
469 undertake the data collection process should not be underestimated as it is likely that new data  
470 collection will be necessary to include all marine users in the MSP process.

471

472 Box 1:  
 473 Any new data collection should meet the same criteria as existing data sets. When planning the  
 474 collection of new data, consideration should be given to:

- 475 • What are the resource implications for the new data collection?
- 476 • Can the new data be used to enhance existing data?

477  
 478 Where data will require participatory mapping consideration should be given to:

- 479 • Who will collect the data, and will this alter participation?
- 480 • Survey effort- how many respondents are needed to give the new data validity?

481  
 482 When analysing and evaluating existing and new data for inclusion and publication within a marine  
 483 spatial plan consideration should be given to:

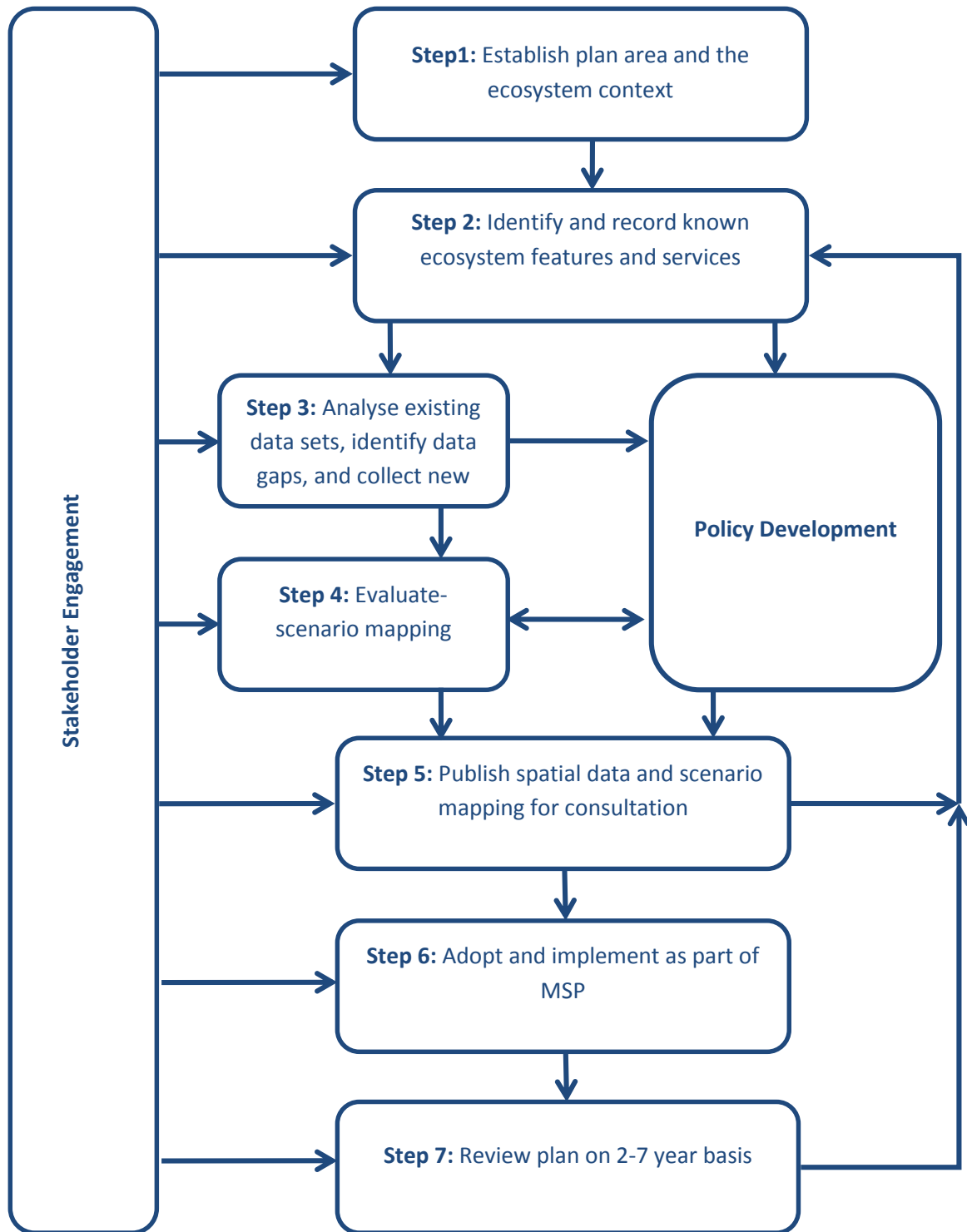
- 484 • Data ownership
- 485 • Collection granulation
- 486 • Collection purpose
- 487 • Quality and accuracy
- 488 • Metadata
- 489 • Co-dependency / linkage
- 490 • Influence of outside actors

491  
 492

493 Table 1. Convention of Biological Biodiversity Criteria for identifying ecologically or biologically  
 494 significant marine areas. Source: Convention on Biodiversity, 2008.

<b>Criteria</b>	<b>Definition</b>	<b>Rationale</b>
Uniqueness or rarity	Areas containing either (i) unique (the only one of its kind), rare (occurs only in few locations) or endemic (unique to a particular geographic location) species, populations or communities, and/ or (ii) unique, rare or distinct habitats or ecosystems; and/or (iii) unique or unusual geomorphologic or oceanographic features.	These areas or species/populations are irreplaceable, and their loss would mean the probable permanent disappearance of diversity/a feature or reduction of the diversity.
Special importance for life history stages of species	Areas required for a population to survive and thrive.	Various biotic (living) and abiotic (non-living) conditions coupled with species-specific physiological constraints and preferences tend to make some parts of marine regions more suitable to particular life stages and functions than other parts.
Importance for threatened, endangered or	Areas (i) containing habitat(s) for the survival and recovery of endangered, threatened, declining species; or (ii)	To ensure the restoration and recovery of such species and habitats.

declining species and/or habitats	with significant assemblages of such species.	
Vulnerability, fragility, sensitivity or slow recovery	Areas containing a relatively high proportion of sensitive habitats, biotopes (small, uniform environments occupied by a community of organisms) or species that are functionally fragile (highly susceptible to degradation or depletion by human activity or by natural events) or with slow recovery.	The criteria indicate the degree of risk that will be incurred if human activities or natural events in the area or component cannot be managed effectively or are pursued at an unsustainable rate.
Biological productivity	Areas containing species, populations or communities with comparatively higher natural biological productivity.	Important role in increasing the growth rates of organisms and their capacity for reproduction, and providing surplus production to adjacent areas.
Biological diversity	Areas: (i) containing comparatively higher diversity of ecosystems, habitats, communities, or species, or (ii) with higher genetic diversity.	Important for evolution and maintaining the resilience of marine species and ecosystems.
Naturalness	Areas with a comparatively higher degree of naturalness as a result of the lack of, or low level of, human-induced disturbance or degradation.	Natural areas can be used as reference sites and will likely safeguard and enhance ecosystem resilience.



496

497 Fig.1. Steps in data collection and evaluation.

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